Results and Analysis

Request for Proposals for the State of Wisconsin Group Health Insurance Program

Group Insurance Board, December 13, 2016

Lisa Ellinger, Director
Office of Strategic Health Policy
Department of Employee Trust Funds



Background

RFP issued July 22, 2016

Proposals due September 19, 2016

9 Proposing vendors

- 2 Statewide/nationwide
- 9 Total regional

Not all current health plans submitted a proposal

Scoring Categories

Scored by Eval Team 1

General Questionnaire

Experience

Staff Qualifications

Customer Service

Implementation

Data Security

Technical Questionnaire

Provider Management

Provider Reimbursement

Medical Management

Total Health Management

Data Integration & Technology

Scored by Eval Team 2

Cost, Data, Network

Region Designation

Network Access

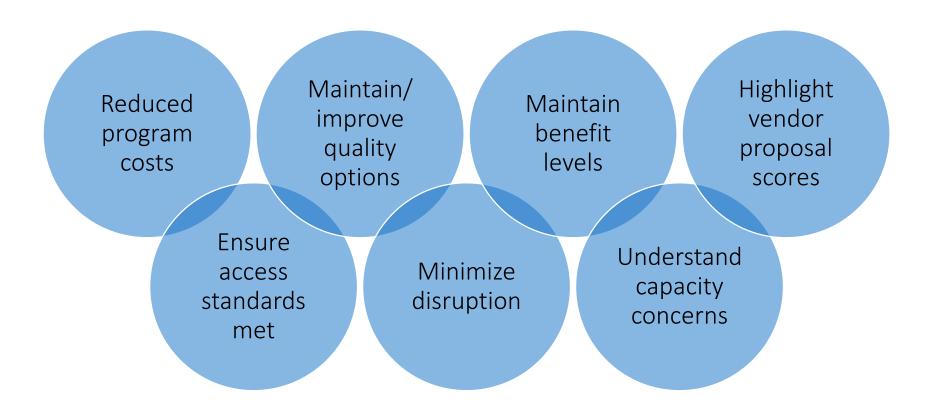
Administrative Fees

Capitation

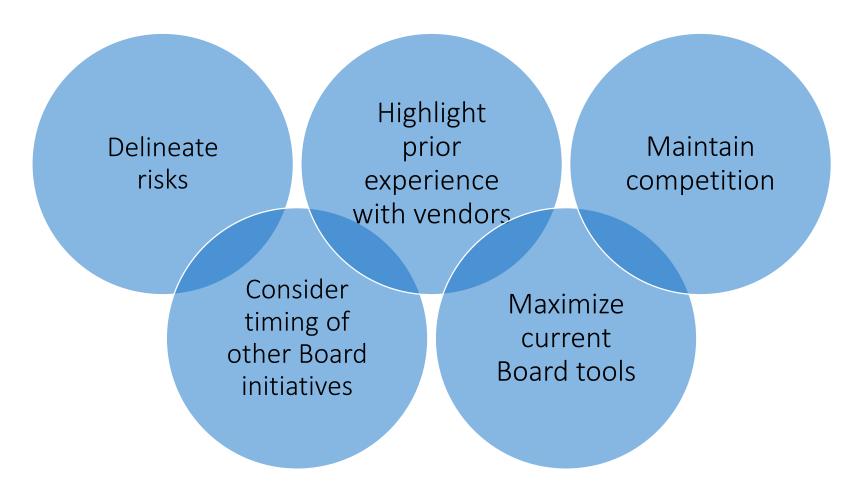
Self-Insured Projection

Data Certification

Primary Objectives



Secondary Objectives



Decision Matrix

| Consideration | Description |
|-------------------------|---|
| Cost | How do claims and administrative costs under the scenario compare with the projections under the current model? |
| Access | Do members have sufficient access to primary and specialty care as well as facilities? |
| Quality | How do the vendors in the scenario currently perform on quality measures and what is their potential to improve performance over time? |
| Disruption/ Capacity | How does access to primary and specialty care providers and facilities compare to the access members have today? Is there sufficient capacity in the available network(s) to absorb the disruption? |
| RFP Score | Does the scenario include only the top scoring vendors? |
| Risk | How significant/likely are the risks associated with the scenario and do they outweigh the potential improvements? |

Excerpt, not complete document

Overview of the 7 Scenarios

Development based on:

- Board priorities
- RFP results

All produce equivalent future costs which allow for:

- Focus on the non-financial merits
- Focus on concerns

Ordered from the least change (Option 1), to the most change (Option 7)

Improvements: All Scenarios

Improvements consistent with current Board initiatives:

- Non-negotiable data warehousing requirements
- Increased member incentives for wellness participation
- Improved quality through performance measurement benchmarks/thresholds

Other proposed improvements:

- Minimize cost shift to members / minimize reduction in benefits
- 3-year contracts with health plans
- Rates established/capped to achieve program costs comparable to other program restructure options

All improvements apply to all scenarios

Program Structure Scenarios

| Scenario | Funding Structure* | Level of Program Change |
|--|--------------------|----------------------------|
| Scenario 1: Current Program Structure Up to 16 Vendors | Fully-Insured | Minimal |
| Scenario 2: Regionalized 7-11 Total Vendors | Fully-Insured | Moderate |
| Scenario 3: Regionalized 6-10 Total Vendors | Fully-Insured | Moderate |
| Scenario 4: Regionalized 6-8 Total Vendors | Hybrid | Significant |
| Scenario 5: Regionalized 6 Total Vendors | Hybrid | Significant |
| Scenario 6: Regionalized 6 Total Vendors | Self-Insured | Major |
| Scenario 7: Statewide 1-2 Total Vendors | Self-Insured | Major |

^{*}IYC Access Plan (formerly Standard Plan) remains self-insured in all options.

Table 4. Scenario 1: Current Program Structure, Up to 16 Vendors

| Program Structure: | | |
|--------------------------------|--|--|
| Self-Insured Plan | Fully-Insured Plans | |
| Statewide/Nationwide: One Plan | Up to 16 current plans willing to meet program requirements; plans define service area | |

Benefits

- Cost savings
- Insurers take on claims risk
- Insurer incentive to focus on medical management and utilization
- Maintain competitive insurer environment
- Legislative approval required for statewide vendor only
- Public/member positive perception
- Ability to administer with current ETF staff capacity

Risks

- Missed opportunity to eliminate lower quality vendors
- Complex administration

Unknowns

 Which health plans will continue to participate -impacts access and provider disruption

Memo page 7, Table 4

Table 5. ETF Regional Membership

| Region | NORTH | SOUTH | EAST | WEST |
|-----------------|-------|-------|------|------|
| % of membership | 4% | 54% | 30% | 10% |

Table 6. Scenario 2: Regionalized, 7–11 Total Vendors

| Program Structure: | | |
|--------------------------------|---|--|
| Self-Insured Plan | Fully-Insured Plans | |
| Statewide/Nationwide: One Plan | North: Multiple Plans East: Multiple Plans West: Multiple Plans South: Current plans willing to meet program requirements; plans define service area | |

Key change from Scenario 1:

Regional structure for North/East/West – move away from plans determining service area

Memo pages 7-8

Benefits

- Cost savings
- Insurers take on claims risk
- Insurer incentive to focus on medical management and utilization
- Maintain competitive insurer environment, but with fewer insurers
- Legislative approval required for statewide vendor only
- Public/member positive perception
- Ability to administer with current ETF staff capacity

Risks

- Missed opportunity to eliminate lower quality vendors
- Complex administration

Unknowns

 Which health plans will continue to participate -impacts access and provider disruption

Memo page 8, Table 6

Table 7. Scenario 3: Regionalized, 6–10 Total Vendors

| Program Structure: | | |
|---------------------------------|--|--|
| Self-Insured Plans | Fully-Insured Plans | |
| Statewide/Nationwide: Two Plans | North: Fewer Plans East: Fewer Plans West: Fewer Plans South: Current plans willing to meet program requirements; plans define service area | |

Key changes from Scenario 2:

- Addition of a second statewide/nationwide vendor
- Contracting with fewer insurers in each region

Benefits

- Cost savings
- Insurers take on claims risk
- Insurer incentive to focus on medical management and utilization
- Maintain competitive insurer environment, but with fewer insurers
- Legislative approval required for statewide vendor only
- Public/member positive perception
- Ability to administer with current ETF staff capacity
- Improved ease of administration

Risks

 Missed opportunity to eliminate lower quality vendors

Unknowns

 Which health plans will continue to participate (impacts access, disruption)

Memo page 9, Table 7

Table 8. Scenario 4: Regionalized, 6–8 Total Vendors

| Program Structure: | | |
|--|---|--|
| Self-Insured Plans | Fully-Insured Plans | |
| Statewide/Nationwide: Two Plans Regions selected by Board | Regions selected by Board South: Current plans willing to meet program requirements; plans define service area | |

Key change from Scenario 3:

Self-insuring regions where the greatest cost savings are anticipated

Benefits

- Cost savings
- Maintain competitive insurer environment, but with fewer insurers
- Steer membership toward highest quality insurers
- Improved ease of administration

Risks

- Legislative approval required
- Shared financial responsibility for claims costs
- Public/member perception

Unknowns

 Which health plans will continue to participate (impacts access, disruption)

Memo page 10, Table 8

Table 9. Scenario 5: Regionalized, 6 Total Vendors

| Program Structure: | | |
|---|---------------------------|--|
| Self-Insured Plans | Fully-Insured Plans | |
| Statewide/Nationwide: Two Plans | Regions selected by Board | |
| Regions selected by Board | South: Two Plans | |

Key change from Scenario 4:

Only negotiate with the top two vendors in the Southern region

Benefits

- Cost savings
- Maintain competitive insurer environment, but with fewer insurers
- Steer membership toward highest quality insurers
- Improved ease of administration

Risks

- Legislative approval required
- Public/member perception
- Health plan capacity
- Shared financial responsibility for claims costs

Unknowns

 Which health plans will continue to participate (impacts access, disruption)

Memo page 11, Table 9

Table 10. Scenario 6: Self-Insured/Regionalized, 6 Total Vendors

| Program Structure: | | |
|---------------------------------|---------------------|--|
| Self-Insured Plans | Fully-Insured Plans | |
| Statewide/Nationwide: Two Plans | None | |
| • Regions | | |

Key change from Scenario 5:

Self-insure the entire program

Benefits

- Cost savings
- Maintain competitive insurer environment, but with fewer insurers
- Steer membership toward highest quality insurers
- Improved ease of administration

Risks

- Legislative approval required
- Public/member perception
- Health plan capacity
- Full financial responsibility for claims costs

Unknowns

 Which health plans will continue to participate (impacts access, disruption)

Memo page 12, Table 10

Table 11. Scenario 7: Self-Insured, 1–2 Total Vendors

| Program Structure: | | |
|---------------------------------------|---------------------|--|
| Self-Insured Plan(s) | Fully-Insured Plans | |
| Statewide/Nationwide: One - Two Plans | • None | |

Key change from Scenario 6:

Only contract with one or two statewide vendors

Benefits

Improved ease of administration

Risks

- Missed opportunity for cost savings
- Legislative approval required
- Public/member perception
- Health plan capacity
- Full financial responsibility for claims costs

Unknowns

Memo page 13, Table 11

Delayed/Phased Implementation

Options

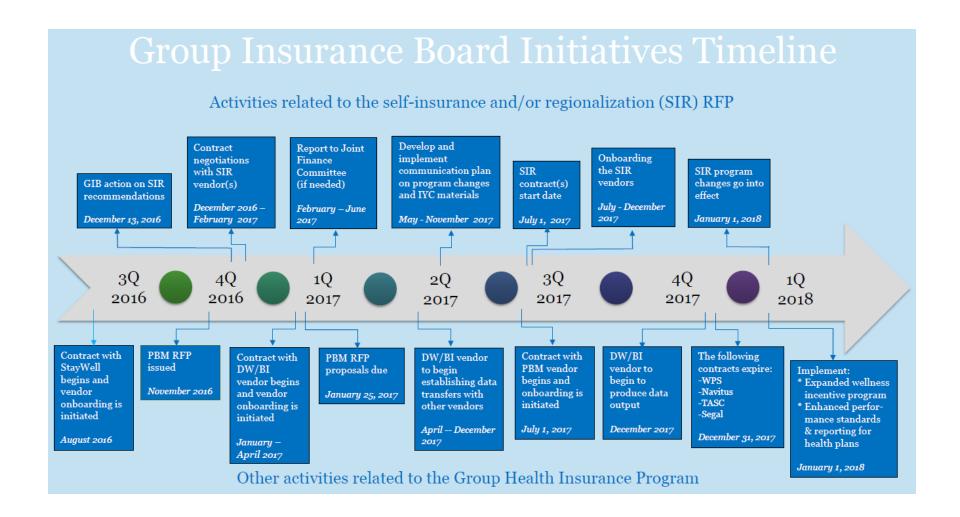
- July 1, 2018 implementation (aligns with state budget cycle)
- January 1, 2019
- Beyond

Benefits

- Successful transition (especially related to Data Warehouse & Wellness Vendors)
- Time to complete contracts & provider network arrangements
- Effective member communication

Risks

• Potential missed opportunity to reduce costs in the short term



Q&A