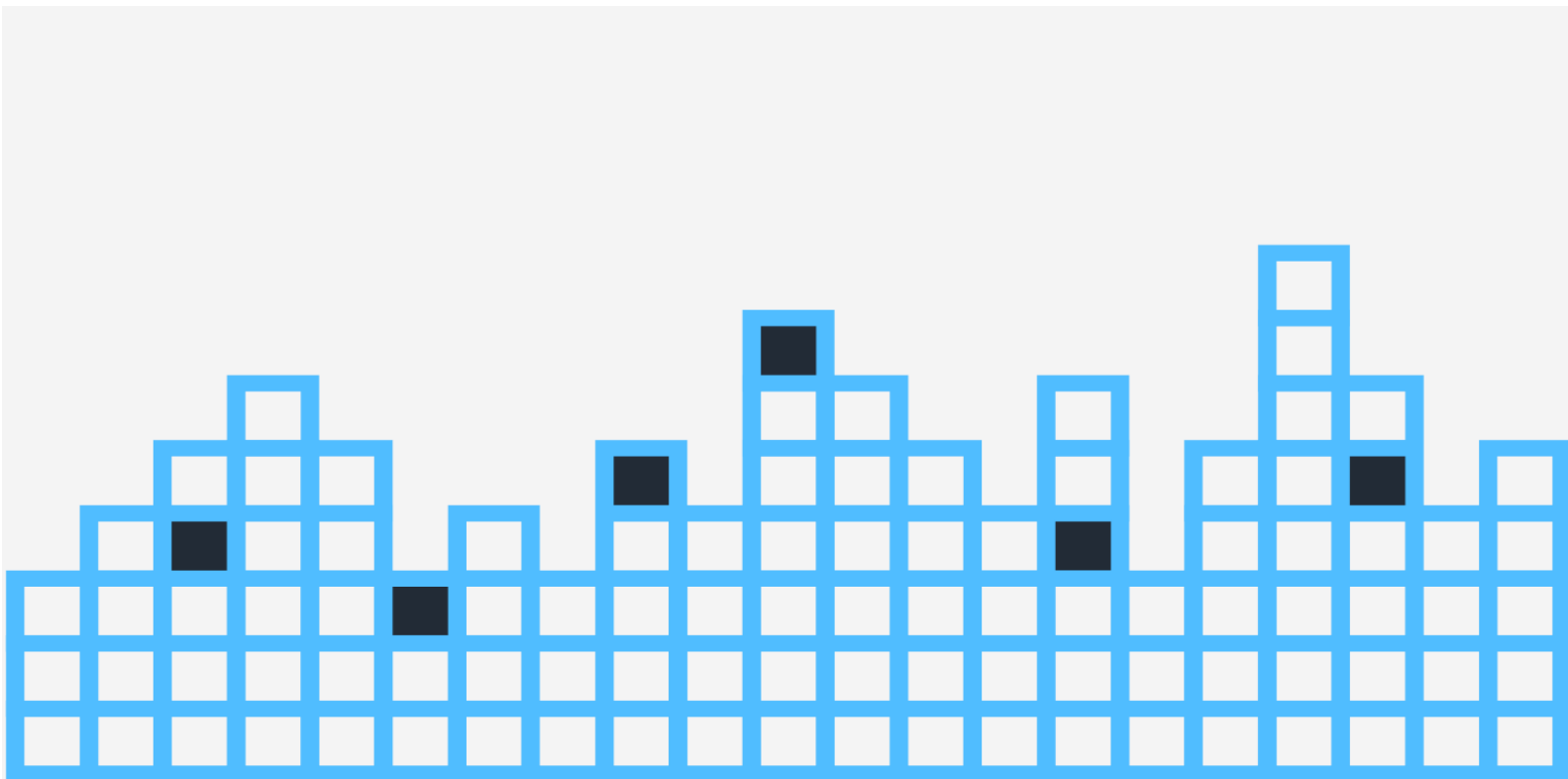


MILLIMAN REPORT

# Actuarial Valuation of The Local Income Continuation Insurance Plan

As of December 31, 2023

April 23, 2024



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April 23, 2024

Jim Guidry  
Director  
Benefit Services Bureau  
Wisconsin Department of Employee Trust Funds  
Madison, WI 53707

**RE: Actuarial Valuation of Local Income Continuation Insurance Plan as of December 31, 2023**

Dear Jim,

Thank you for the opportunity to perform an actuarial valuation of the Local Income Continuation Insurance (ICI) plan as of December 31, 2023. The valuation results include estimated liabilities and financial projections for the Local ICI plan, which are provided in this report along with documentation of the data, assumptions, and methods used in our analysis.

The State of Wisconsin Department of Employee Trust Funds (ETF) has determined that the Local ICI plan is not subject to the provisions of GASB 74, which govern the financial reporting of Other Post-Employment Benefits (OPEBs) and require the use of pension accounting methods, including the calculation of a liability for active lives. We have therefore performed this valuation based on GASB 10 guidelines ("Accounting and Reporting for Risk Financing and Related Insurance Issues") which do not require the calculation of a liability for active lives. This approach is consistent with prior valuation work performed on the Local ICI plan. Ultimately it is the responsibility of ETF and its auditors to determine the applicable accounting standards for the plan.

We used a discount rate of 6.8% for estimating Local ICI liabilities as of December 31, 2023, and for projecting investment income for the Local ICI reserve in our financial projections. This discount rate is consistent with last year's discount rate assumption. This discount rate was specified by ETF and is based on the most recent WRS Experience Study performed by GRS. We have performed no independent assessment of the reasonableness of this assumption. ETF is solely responsible for establishing the assumption and communicating any changes to Milliman for the purpose of this valuation.

This report is prepared solely for the internal business use of ETF. To the extent that Milliman's work is not subject to disclosure under applicable public records laws, Milliman's work may not be provided to third parties without Milliman's prior written consent. Milliman does not intend to benefit or create a legal duty to any third-party recipient of its work product. Milliman's consent to release its work product to any third party may be conditioned on the third party signing a release agreement, subject to the following exceptions:

- a) ETF may provide a copy of Milliman's work, in its entirety, to ETF's professional service advisors who are subject to a duty of confidentiality and who agree to not use Milliman's work for any purpose other than to benefit ETF; and
- b) ETF may provide a copy of Milliman's work, in its entirety, to other governmental entities, as required by law.

No third-party recipient of Milliman's work product should rely upon Milliman's work product. Such recipients should engage qualified professionals for advice appropriate to their own specific needs.

In preparing this report, we relied, without audit, on information (some oral and some in writing) supplied by ETF and The Hartford, including historical claim and expense data. While Milliman has not audited this data, we have reviewed it for reasonableness and it is, in our opinion, sufficient and reliable for the purposes of our calculations. If any of this

information is inaccurate or incomplete, the results shown could be materially affected and this report may need to be revised.

This analysis is only an estimate of the Local ICI plan's financial condition as of a single date. It can neither predict the plan's future condition nor guarantee future financial soundness. Actuarial valuations do not affect the ultimate cost of benefits, only the timing of employer contributions. While this report is based on the assumptions documented here, other assumption sets may also be reasonable and valuation results based on those assumptions would be different. No one set of assumptions is uniquely correct. Determining results using alternative assumptions is outside the scope of our engagement.

Future actuarial measurements may differ significantly from the current measurements presented in this report due to such factors as the following: plan experience differing from that anticipated by the economic or demographic assumptions; changes in economic or demographic assumptions; increases or decreases expected as part of the natural operation of the methodology used for these measurements; and changes in plan provisions or applicable law. Due to the limited scope of our assignment, we did not perform an analysis of the potential range of future measurements. ETF has the final decision regarding the appropriateness of the assumptions and actuarial valuation methods.

The consultants who worked on this assignment are actuaries. Milliman's advice is not intended to be a substitute for qualified legal or accounting counsel.

On the basis of the foregoing, we hereby certify that, to the best of our knowledge and belief, this report is complete and accurate and has been prepared in accordance with generally recognized and accepted actuarial principles and practices.

I, Maxwell E. Berube, FSA, MAAA am a consulting actuary for Milliman, Inc. I am a member of the American Academy of Actuaries and meet the Qualification Standards of the American Academy of Actuaries to render the actuarial opinion contained herein.

I, Paul L. Correia, FSA, MAAA, am a consulting actuary for Milliman, Inc. I am a member of the American Academy of Actuaries and meet the Qualification Standards of the American Academy of Actuaries to render the actuarial opinion contained herein.

I, Daniel D. Skwire, FSA, MAAA, am a consulting actuary for Milliman, Inc. I am a member of the American Academy of Actuaries and meet the Qualification Standards of the American Academy of Actuaries to render the actuarial opinion contained herein.

Sincerely,



Maxwell E. Berube, FSA, MAAA  
Consulting Actuary  
Milliman, Inc.



Paul L. Correia, FSA, MAAA  
Principal and Consulting Actuary  
Milliman, Inc.



Daniel D. Skwire, FSA, MAAA  
Principal and Consulting Actuary  
Milliman, Inc.

## Executive Summary

The actuarial liabilities for the Local ICI plan as of December 31, 2023 are summarized in Table 1.1 below:

**TABLE 1.1**  
**ACTUARIAL LIABILITIES FOR THE LOCAL ICI PLAN AS OF DECEMBER 31, 2023**

<b>LIABILITY COMPONENT</b>	<b>BASIC BENEFITS</b>	<b>SUPPLEMENTAL BENEFITS</b>	<b>\$75 ADD-ON</b>	<b>TOTAL LIABILITY</b>
Open Claims	\$6,268,293	\$255,419	\$22,650	\$6,546,361
IBNR Claims	\$484,038	\$19,723	\$1,749	\$505,510
Loss Adjustment Expenses	\$446,484	\$18,193	\$1,613	\$466,290
<b>Total</b>	<b>\$7,198,814</b>	<b>\$293,335</b>	<b>\$26,012</b>	<b>\$7,518,161</b>

The values shown above include estimated liabilities for monthly ICI benefit payments (Basic Benefits and Supplemental Benefits), and for additional benefits of \$75 per month to disabled members whose disability lasts longer than 12 months, to help these members with medical expenses (\$75 Add-on). The liability for the \$75 add-on benefit only reflects the cost for disabled members who had not yet received the benefit as of December 31, 2023. For members who had already received the \$75 add-on benefit, the liability is reflected in the liability for basic benefits.

We estimated liabilities for open claims and loss adjustment expenses using the same valuation assumptions as last year. We estimated liabilities for IBNR claims using updated valuation assumptions for the Local ICI plan that were derived from IBNR experience studies performed by Milliman in the fall of 2023. Additional detail on these experience studies and the new valuation assumptions is provided in Milliman's letter to ETF dated December 29, 2023. The new valuation assumptions are also specified in Appendix D of this report.

The Local ICI reserve (i.e., the funds available to cover future plan obligations) increased by approximately \$0.7 million between December 31, 2022 and December 31, 2023. The reserve earned \$3.7 million in investment income in 2023 (8.5% of the beginning reserve balance), which is 170 basis points higher than the 6.8% investment income assumption for the plan, and approximately \$0.7 million higher than insurance claims and expenses in 2023 (\$3.0 million). There were no premium contributions in 2023 because premiums for the Local ICI plan have been waived since 2012. The Local ICI reserve was equal to 584% of the actuarial liability as of December 31, 2023, which is significantly higher than the target range of 145% to 155% established by the Group Insurance Board for this plan. Table 1.2 below shows Local ICI reserve balances and financial experience from 2021 through 2023. Our projection of future funding levels, provided in Appendix A, indicates that the Local ICI plan is expected to maintain a significant level of surplus for the foreseeable future. It is therefore reasonable to continue waiving the premium contribution on this plan for the near term.

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**LOCAL ICI RESERVE BALANCES AND FINANCIAL EXPERIENCE FROM 2021 THROUGH 2023**


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<b>BALANCE SHEET COMPONENT</b>	<b>2021</b>	<b>2022</b>	<b>2023</b>
<b>A. Beginning Reserve Balance</b>	<b>\$41,601,274</b>	<b>\$43,754,728</b>	<b>\$43,220,815</b>
B. Closing Adjustments	(\$2,371)	(\$3,194)	\$19,344
C. Adjusted Beginning Reserve Balance	\$41,598,903	\$43,751,534	\$43,240,159
D. Premium Contributions	\$0	\$0	\$0
E. Investment Earnings	\$5,027,504	\$2,635,324	\$3,668,614
F. Insurance Claims	\$2,260,238	\$2,502,592	\$2,186,108
G. Administrative Expenses	\$611,441	\$663,451	\$798,591
<b>H. Ending Reserve Balance (C + D + E – F – G)</b>	<b>\$43,754,728</b>	<b>\$43,220,815</b>	<b>\$43,924,074</b>
I. Actuarial Liability	\$7,159,842	\$8,201,033	\$7,518,161
J. Surplus (H – I)	\$36,594,886	\$35,019,782	\$36,405,913

## Actuarial Valuation

The estimated liabilities for the Local ICI plan as of December 31, 2023 consist of the following components:

- **Liability for Open Claims:** Present value of expected benefit payments to disabled members whose disability was both incurred and reported by December 31, 2023. There were 97 open claims and no pending claims as of the valuation date.
- **Liability for Incurred but not Reported (IBNR) Claims:** Present value of expected benefit payments to disabled members whose disability was incurred on or before December 31, 2023, but whose claims had not yet been reported as of that date.
- **Liability for Loss Adjustment Expenses:** Actuarial present value of expected expenses related to the ongoing management and payment of open and IBNR claims.

The following table compares the estimated liabilities for the Local ICI plan as of December 31, 2022 and December 31, 2023:

**TABLE 2.1**  
**ACTUARIAL LIABILITIES FOR THE LOCAL ICI PLAN AS OF DECEMBER 31, 2022 AND DECEMBER 31, 2023**

LIABILITY COMPONENT	DECEMBER 31, 2022	DECEMBER 31, 2023
Open Claims	\$7,243,263	\$6,546,361
IBNR Claims	\$471,404	\$505,510
Loss Adjustment Expense	\$486,366	\$466,290
<b>Total</b>	<b>\$8,201,033</b>	<b>\$7,518,161</b>

The total liability for the Local ICI plan decreased by 8.3% from \$8.2 million as of December 31, 2022 to \$7.5 million as of December 31, 2023. The liability for open claims decreased by 9.6% from \$7.2 million as of December 31, 2022 to \$6.5 million as of December 31, 2023. The number of open claims decreased by 11.8% from 110 as of December 31, 2022 to 97 as of December 31, 2023, and the average net benefit amount decreased by 4.3% from \$1,893 as of December 31, 2022 to \$1,812 as of December 31, 2023. Other factors that can impact Local ICI liabilities include cause of disability and claimant demographics, because the valuation assumptions vary by these factors. For example, the following table compares Local ICI open claims as of December 31, 2022 and December 31, 2023 based on cause of disability:

**TABLE 2.2**  
**LOCAL ICI OPEN CLAIMS AS OF DECEMBER 31, 2022 AND DECEMBER 31, 2023**  
**BY CAUSE OF DISABILITY**

CAUSE OF DISABILITY	12/31/2022		12/31/2023	
	Count	Percentage	Count	Percentage
Back	19	17%	15	15%
Cancer	16	15%	7	7%
Circulatory	5	5%	6	6%
Digestive	2	2%	0	0%
Ill-defined and Misc Conditions	7	6%	4	4%
Injury other than back	11	10%	11	11%
Maternity	1	1%	0	0%
Mental and Nervous	13	12%	14	14%
Nervous System	12	11%	13	13%
Other	6	5%	6	6%
Other Musculoskeletal	18	16%	21	22%
<b>Total</b>	<b>110</b>	<b>100%</b>	<b>97</b>	<b>100%</b>

Appendix C contains details on the distribution of Local ICI open claims by age and gender and by monthly benefit amount and disability year.

The estimated liability for IBNR claims increased by 7.2% from \$0.47 million as of December 31, 2022 to \$0.51 million as of December 31, 2023, in part due to the updated valuation assumptions for IBNR claims. The liability for loss adjustment expenses decreased due to the reduction in the number of open claims between December 31, 2022 and December 31, 2023.

The liabilities were calculated based on a discount rate of 6.8%, which is the same as last year. The discount rate assumption is prescribed by ETF and we have performed no independent assessment of the reasonableness of this assumption.

The liabilities for open claims, IBNR claims, and loss adjustment expenses are discussed in greater detail below. Appendix D of this report includes additional documentation of the valuation assumptions.

### **Open Claims**

We tested the valuation assumptions by performing retrospective runoff studies using State ICI claim experience from 2018 through 2022, because Local ICI experience is not reliable for validating the assumptions due to the small volume of claims and volatility. We believe State ICI experience provides a reasonable basis for validating the assumptions for the Local ICI plan because the Local and State ICI plans have similar designs and both are administered by The Hartford. In performing the runoff studies, we first calculated the liability for claims that were open on prior valuation dates using current valuation assumptions, then we determined whether those liabilities would have provided sufficient funding for the emerging claim costs. The emerging claim costs were calculated as the present value of benefit payments made during the study period, plus the present value of the remaining liabilities for claims still open at the end of the study period. The results from our runoff studies are shown below, summarized in terms of average annual margins from five mutually distinct 12-month studies based on claim experience from 2018 through 2022.



**TABLE 2.3**  
**RUNOUT STUDY FOR THE ICI PLANS BASED ON EXPERIENCE FROM 2018 THROUGH 2022**

CLAIM DURATION	AVERAGE ANNUAL MARGIN
1 – 12 months	6.1%
13 – 24 months	1.7%
25 – 36 months	0.8%
37 – 48 months	-1.9%
49 – 60 months	2.1%
61 + months	1.3%
<b>Total</b>	<b>1.0%</b>

In the preceding table, a positive average annual margin indicates the estimated liability provided adequate funding for the runoff of open claims during the study period, while a negative result indicates a deficiency. For this type of plan, we typically target a positive overall average annual margin of 1% to 5% with reasonably consistent patterns by claim duration. Although experience from duration group *37 – 48 months* produces a modest negative margin in our runoff study, the other duration groups have positive margins, and the overall margin falls within the target range of 1% to 5%. We will continue to monitor experience and test the valuation assumptions in future years.

### **IBNR Claims**

The liability for IBNR claims represents the present value of expected benefits for claims incurred on or before December 31, 2023 that were unreported as of that date. We have assumed that all IBNR claims were incurred in 2023, and that 26% of claims incurred in 2023 were unreported as of the valuation date. This assumption is based on IBNR experience studies performed by Milliman in the fall of 2023. We also assumed that the total cost of claims incurred in 2023 will be \$1.9 million, based on an analysis of Local ICI incurred claim costs from 2017 through 2022. The calculation of the liability for IBNR claims is provided below:

**TABLE 2.3**  
**IBNR LIABILITY CALCULATION AS OF DECEMBER 31, 2023**

A. Estimated Incurred Claims in 2023	\$1,944,270
B. Assumed Proportion of Unreported Claims	26.0%
<b>C. IBNR Liability as of December 31, 2023 (A x B)</b>	<b>\$505,510</b>

### **Loss Adjustment Expenses**

The liability for loss adjustment expenses was calculated using the following administrative fees, which were specified by The Hartford in 2020 in its response to the request for proposals for administering the ICI program and were validated based on experience from 2022 and 2023. We assume these fees are applicable in 2024 and beyond. We did not include an inflation assumption for future fees. Although ETF pays The Hartford a flat annual retainer fee as opposed to per-claim fees, we believe the basis below is reasonable (based on the validation results) and appropriate for valuation purposes.

**TABLE 2.4**  
**ASSUMED CLAIM ADMINISTRATION FEES**

FEE COMPONENT	ASSUMED AMOUNT
One-time new claim fee	\$1,488 per new claim
Monthly fee, first two years	\$130 per month
Monthly fee, years 3 +	\$66 per month

We calculated the liability for loss adjustment expenses separately for open claims and IBNR claims. For open claims, the liability represents the present value of expected claim administration fees, projected using the same claim termination rate assumptions as those used for calculating the open claim liabilities. For IBNR claims, we assumed the one-time new claim fee applies to 46 claims unreported as of the valuation date, representing 26% of the average number of new claims per year between 2017 and 2022. We estimated the loss adjustment expense liability for ongoing monthly fees for IBNR claims based on the relationship between the IBNR claim liability to the open claim liability. The estimated loss adjustment expense liabilities as of December 31, 2023 are shown below for Local ICI open claims, IBNR claims, and in total.

**TABLE 2.5**  
**LIABILITY FOR LOSS ADJUSTMENT EXPENSES AS OF DECEMBER 31, 2023**

LIABILITY COMPONENT	ESTIMATED LIABILITY
Open claims	\$365,535
IBNR claims	\$96,755
<b>Total</b>	<b>\$466,290</b>

## Local ICI Funding Analysis

We performed a funding analysis based on the Local ICI reserve balance as of December 31, 2023 and a projection of estimated future experience for the plan. The reserve increased by approximately \$0.7 million from \$43.2 million as of December 31, 2022 to \$43.9 million as of December 31, 2023. There were no premium contributions in 2023 because premiums have been waived since 2012 due to excess surplus in the Local ICI reserves relative to the target level. The reserve balance is equal to 584% of the actuarial liability as of December 31, 2023, which is significantly higher than the target range of 145% to 155% established by the Group Insurance Board for the Local ICI plan.

**TABLE 3.1**  
**LOCAL ICI FUNDING ANALYSIS**

BALANCE SHEET COMPONENT	2021	2022	2023
<b>A. Beginning Reserve Balance</b>	<b>\$41,601,274</b>	<b>\$43,754,728</b>	<b>\$43,220,815</b>
B. Closing Adjustments	(\$2,371)	(\$3,194)	\$19,344
C. Adjusted Beginning Reserve Balance	\$41,598,903	\$43,751,534	\$43,240,159
D. Premium Contributions	\$0	\$0	\$0
E. Investment Earnings	\$5,027,504	\$2,635,324	\$3,668,614
F. Insurance Claims	\$2,260,238	\$2,502,592	\$2,186,108
G. Administrative Expenses	\$611,441	\$663,451	\$798,591
<b>H. Ending Reserve Balance (C + D + E – F – G)</b>	<b>\$43,754,728</b>	<b>\$43,220,815</b>	<b>\$43,924,074</b>
I. Actuarial Liability	\$7,159,842	\$8,201,033	\$7,518,161
J. Surplus (H – I)	\$36,594,886	\$35,019,782	\$36,405,913

We developed a financial projection to demonstrate the long-term performance of the Local ICI reserve. The projection is provided in Appendix A and reflects actual experience for 2023 and projected experience for 2024 and beyond. The key elements of this projection include the following:

- **Beginning Reserve Balance:** The projected beginning reserve balance for each year is equal to the prior year's ending reserve balance.
- **Payroll:** Since Local ICI payroll was not available, we estimated current payroll based on payroll data for the State ICI plan and by assuming that the ratio of incurred claims to payroll is similar for both programs. Future payroll is assumed to increase 3.0% per year, which is consistent with the assumptions used by ETF for retirement fund projections. We have also assumed that enrollment will increase by 6% every year based on Local ICI enrollment trends observed between 2020 and 2023.
- **Premium Contributions:** Premiums are assumed to be waived in all future years given the plan's significant surplus.
- **Investment Income:** Smoothed investment income on assets backing reserves. The annual investment income in 2024 and beyond is projected as 6.8% of the reserve balance at the beginning of the year.

- **Insurance Claims:** Annual insurance claims are the sum of projected payments on existing claims as of December 31, 2023, and payments on expected future claims incurred after December 31, 2023. Insurance claims for 2024 and beyond are equal to 0.55% of payroll based on historical experience from 2017 through 2022, which includes explicit margin of 5%. Benefit payments for these new claims are then computed using runout patterns generated from our valuation assumptions, which in turn are based on recent plan experience.
- **Administrative Expenses:** Administrative expenses are modeled as a constant percentage of paid insurance claims, based on actual values in 2023.
- **Ending Reserve Balance:** The ending reserve balance equals the starting balance, plus premiums, plus investment earnings, less claims, and less expenses.
- **Actuarial Liability:** The actuarial liability is modeled in a similar fashion to the insurance claims. It represents the sum of the decreasing liability on claims that existed as of December 31, 2023 and of the increasing liability for new claims incurred after December 31, 2023.
- **Surplus or Deficit:** The projected surplus or deficit equals the ending reserve balance less the actuarial liability.
- **Fund Ratio:** Ratio of Local ICI reserve balance to the actuarial liability. The target fund ratio range for the Local ICI plan is 145% to 155% of the actuarial liability.

The financial projection is included in Appendix A and indicates that the Local ICI plan is expected to maintain a significant level of surplus for the foreseeable future. In 2019, the Board approved a fund ratio target range of 145% - 155% of the actuarial liability for the Local ICI plan. Based on our financial projections, the reserve balances are expected to exceed this target in every future year of the projection. It is therefore reasonable to continue waiving the premium contribution on this plan for the near term.

The financial projections shown below depend on a variety of actuarial assumptions about future experience, including but not limited to investment earnings, payroll growth, and disability claim experience. It is nearly certain that actual experience will vary from these assumptions, meaning that the plan's actual surplus or deficit will be higher or lower than the illustrated values.

## Appendix A: Financial Projections

In the following projection for Local ICI experience, 2024 contribution rates are held level in future years and we assume Local ICI benefit enhancements<sup>1</sup> were effective on January 1, 2024. The reserve balance is projected to decrease steadily over the projection period, resulting in a reduction of the fund ratio from 584% as of December 31, 2023 to 288% as of December 31, 2029.

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<sup>1</sup> These enhancements include extending basic annual covered payroll from \$64,000 to \$120,000 and eliminating supplemental benefits.

### Local ICI Financial Projection

2023 contribution rates are held level in 2024 and beyond. Local ICI benefit enhancements effective on January 1, 2024.

Calendar Year	Actual	Projected -->					
	2023	2024	2025	2026	2027	2028	2029
BOY Reserve Balance	\$43,240,159	\$43,924,074	\$44,138,287	\$43,891,771	\$43,284,593	\$42,291,119	\$40,834,100
Premium Contributions	\$0	\$0	\$0	\$0	\$0	\$0	\$0
Investment Income	\$3,668,614	\$2,986,837	\$3,001,404	\$2,984,640	\$2,943,352	\$2,875,796	\$2,776,719
Total Revenues	\$3,668,614	\$2,986,837	\$3,001,404	\$2,984,640	\$2,943,352	\$2,875,796	\$2,776,719
Insurance Claims	\$2,186,108	\$2,030,776	\$2,378,900	\$2,630,786	\$2,883,482	\$3,173,520	\$3,503,214
Carrier Administrative Expenses	\$398,700	\$370,371	\$433,861	\$479,800	\$525,886	\$578,783	\$638,912
Administrative Expense	\$399,891	\$371,477	\$435,157	\$481,233	\$527,457	\$580,512	\$640,821
Total Operating Expenses	\$2,984,699	\$2,772,624	\$3,247,919	\$3,591,819	\$3,936,826	\$4,332,816	\$4,782,948
Net Change in Reserve Balance	\$683,915	\$214,213	(\$246,515)	(\$607,179)	(\$993,473)	(\$1,457,020)	(\$2,006,229)
EOY Reserve Balance	\$43,924,074	\$44,138,287	\$43,891,771	\$43,284,593	\$42,291,119	\$40,834,100	\$38,827,870
Actuarial Liability	\$7,518,161	\$8,421,452	\$9,262,480	\$10,177,142	\$11,188,508	\$12,287,807	\$13,470,817
Surplus / (Deficit)	\$36,405,913	\$35,716,834	\$34,629,292	\$33,107,451	\$31,102,611	\$28,546,293	\$25,357,054
<b>Fund Ratio</b>	<b>584%</b>	<b>524%</b>	<b>474%</b>	<b>425%</b>	<b>378%</b>	<b>332%</b>	<b>288%</b>

## Appendix B: Plan Description

The Local ICI Plan provides short-term and long-term disability benefits as summarized below:

- **Elimination Period:** Participating employees select an elimination period up to 180 days. Benefits are reduced for any vacation, sick leave, holiday, or compensation pay received after the elimination period.
- **Maximum Benefit Period:** The following table shows the maximum duration of benefits:

**TABLE B.1**  
**LOCAL ICI MAXIMUM BENEFIT PERIOD**

AGE AT DISABLEMENT	MAXIMUM BENEFIT PERIOD
On or Before 60 <sup>th</sup> Birthday	To Age 65
After 60 <sup>th</sup> Birthday	5 Years

- **Benefit Amount:** The basic benefit is equal to 75% of average monthly wages up to \$4,000 per month (representing \$64,000 of annual covered payroll). Supplemental benefits are available to employees whose annual salary exceeds \$64,000 and provide an additional benefit up to \$3,500 per month (representing \$120,000 of annual covered payroll). Effective January 1, 2024, supplemental benefits were removed from the Local ICI plan and basic covered payroll was extended to \$120,000 of annual wages.
- **Benefit Increases:** None
- **Benefit Offsets:** The ICI plan benefit is offset by income received from other sources including, but not limited to: Social Security benefits (regular or disability), unemployment compensation, Worker's Compensation (except permanent disability awards), WRS benefits (retirement, disability retirement, Long-Term Disability Insurance, or separation), work earnings, and Duty Disability benefits.
- **Definition of Disability:** During the first 12 months of disability, the participant is disabled if unable to perform his or her job and under the care of a physician. After the first 12 months of disability, the participant is disabled if unable to engage in any substantial gainful activity for which he or she is reasonably qualified.
- **Premium Contributions:** Premiums have been waived since 2012 for basic and supplemental benefits.

## Appendix C: Data for Valuation

This appendix contains demographic summaries for Local ICI open claims as of December 31, 2023. There were 97 open claims as of the valuation date. Tables C1 and C2 below show the distribution of Local ICI open claims by gender and disability year, and by gender and disability age, respectively.

**TABLE C1  
LOCAL ICI OPEN CLAIMS AS OF DECEMBER 31, 2023  
BY DISABILITY YEAR AND GENDER**

Disability Year	Male	Female	Total
2001 and earlier	1	2	3
2002	0	0	0
2003	1	0	1
2004	0	2	2
2005	1	2	3
2006	1	1	2
2007	0	0	0
2008	0	0	0
2009	2	2	4
2010	3	0	3
2011	2	0	2
2012	0	0	0
2013	1	1	2
2014	1	2	3
2015	2	0	2
2016	5	0	5
2017	1	1	2
2018	0	1	1
2019	4	1	5
2020	4	2	6
2021	8	8	16
2022	7	6	13
2023	14	8	22
<b>Total</b>	<b>58</b>	<b>39</b>	<b>97</b>



**TABLE C2**  
**OPEN AND PENDING OPEN LOCAL ICI CLAIMS AS OF DECEMBER 31, 2023**  
**BY DISABILITY AGE AND GENDER**

<b>Disability Age</b>	<b>Male</b>	<b>Female</b>	<b>Total</b>
Under 20	0	0	0
20-24	0	2	2
25-29	1	0	1
30-34	6	6	12
35-39	7	4	11
40-44	8	6	14
45-49	13	9	22
50-54	9	6	15
55-59	8	3	11
60-64	6	3	9
65 or above	0	0	0
<b>Total</b>	<b>58</b>	<b>39</b>	<b>97</b>

Tables C3 and C4 show the distribution of Local ICI net monthly benefit amounts as of December 31, 2023 by year of disability and gender, and by age at disability and gender, respectively.

**TABLE C3  
LOCAL ICI NET MONTHLY BENEFIT AMOUNTS AS OF DECEMBER 31, 2023  
BY YEAR OF DISABILITY AND GENDER**

<b>Disability Year</b>	<b>Male</b>	<b>Female</b>	<b>Total</b>
2001 and earlier	\$366	\$1,604	\$1,970
2002	\$0	\$0	\$0
2003	\$3,023	\$0	\$3,023
2004	\$0	\$1,703	\$1,703
2005	\$137	\$265	\$402
2006	\$857	\$192	\$1,049
2007	\$0	\$0	\$0
2008	\$0	\$0	\$0
2009	\$215	\$1,486	\$1,701
2010	\$4,863	\$0	\$4,863
2011	\$1,364	\$0	\$1,364
2012	\$0	\$0	\$0
2013	\$199	\$67	\$266
2014	\$510	\$4,040	\$4,550
2015	\$1,906	\$0	\$1,906
2016	\$8,532	\$0	\$8,532
2017	\$1,863	\$321	\$2,185
2018	\$0	\$1,605	\$1,605
2019	\$5,066	\$518	\$5,584
2020	\$6,920	\$1,127	\$8,048
2021	\$14,653	\$14,304	\$28,957
2022	\$15,090	\$7,447	\$22,537
2023	\$45,669	\$29,813	\$75,481
<b>Total</b>	<b>\$111,233</b>	<b>\$64,493</b>	<b>\$175,727</b>

**TABLE C4**  
**LOCAL ICI NET MONTHLY BENEFIT AMOUNTS AS OF DECEMBER 31, 2023**  
**BY DISABILITY AGE AND GENDER**

<b>Disability Age</b>	<b>Male</b>	<b>Female</b>	<b>Total</b>
Under 20	\$0	\$0	\$0
20-24	\$0	\$8,000	\$8,000
25-29	\$2,075	\$0	\$2,075
30-34	\$14,557	\$5,947	\$20,504
35-39	\$15,869	\$10,647	\$26,516
40-44	\$9,884	\$7,243	\$17,128
45-49	\$23,953	\$13,856	\$37,809
50-54	\$16,424	\$9,597	\$26,021
55-59	\$12,159	\$2,307	\$14,466
60-64	\$16,312	\$6,896	\$23,208
65 or above	\$0	\$0	\$0
<b>Total</b>	<b>\$111,233</b>	<b>\$64,493</b>	<b>\$175,727</b>

## Appendix D: Actuarial Methods and Assumptions

- **Valuation Date:** December 31, 2023
- **Discount Rate:** 6.8%, specified by ETF. This assumption represents an expected long-term investment return for the Local ICI reserve.
- **Claim Termination Rates:** Claim termination rate assumptions were derived from ICI program experience relative to the 2012 Group Long-Term Disability Valuation Table, as shown below:

**TABLE D1**  
**CLAIM TERMINATION RATE ADJUSTMENT FACTORS TO 2012 GLTD**

DISABILITY DURATION	ADJUSTMENT FACTOR
1 – 12 months	1.20
13 – 24 months	1.60
25 – 36 months	0.85
37 – 48 months	0.40
49 – 60 months	0.25
61 -120 months	0.85
121 + months	1.30

- **Estimated Offset Assumptions:** Estimated Social Security, Other Disability, and Pension/retirement offset assumptions were derived from ICI program experience and are provided below:

**TABLE D2**  
**CUMULATIVE SSDI APPROVAL PROBABILITIES**

PROJECTED DURATION (YEARS)	DURATION AS OF VALUATION DATE (YEARS)							
	1	2	3	4	5	6	7	8+
1	0%							
2	11%	0%						
3	29%	10%	0%					
4	43%	26%	9%	0%				
5	55%	43%	29%	13%	0%			
6	65%	55%	45%	32%	7%	0%		
7	69%	61%	52%	41%	19%	5%	0%	
8+	71%	63%	54%	44%	24%	11%	0%	0%

**TABLE D3  
CUMULATIVE OTHER DISABILITY APPROVAL PROBABILITIES**

PROJECTED DURATION (YEARS)	DURATION AS OF VALUATION DATE (YEARS)							
	1	2	3	4	5	6	7	8+
1	0%							
2	3%	0%						
3	14%	8%	0%					
4	26%	20%	6%	0%				
5	35%	30%	17%	7%	0%			
6	39%	35%	23%	13%	0%	0%		
7	39%	35%	23%	13%	0%	0%	0%	
8+	39%	35%	23%	13%	0%	0%	0%	0%

**TABLE D4  
CUMULATIVE PENSION/RETIREMENT APPROVAL PROBABILITIES**

PROJECTED DURATION (YEARS)	DURATION AS OF VALUATION DATE (YEARS)		
	1	2	3+
1	0%		
2	10%	0%	
3+	21%	0%	0%

We also assumed offset amounts equal to 45% of the gross benefit amount for estimated SSDI benefits, 36% of the gross benefit amount for estimated Pension/Retirement benefits, and 50% of the gross benefit amount for estimated Other Disability benefits.

- **Incurred But Not Reported Claims:** 26% of the estimated incurred claims for the current year, determined from analyses of historical Local ICI claims experience.
- **Overpayment Credit:** We assume that 75% of the December 31, 2023 overpayment balance will eventually be recovered, and we applied this amount as an offset to the total liability. This assumption is based on an analysis performed by Milliman in 2022-23.
- **Loss Adjustment Expenses:** Assumed claim administration fees are provided below:

**TABLE D5**  
**ASSUMED ADMINISTRATIVE FEES**

<b>FEE COMPONENT</b>	<b>ASSUMED FEES</b>
New claim fee	\$1,488 per new claim
Monthly fee, years 1 and 2	\$130 per month
Monthly fee, years 3+	\$66 per month

## Appendix E: Reliance Items

In performing the valuation, we relied, without audit, on certain data and information provided by ETF and The Hartford. To the extent any of the data or other items was incomplete or inaccurate, the results of our work may be materially affected.

The principal items on which we relied included the following:

- Lists of open disability claims and related information provided by The Hartford;
- Reserve balances, premium contributions, plan expenses, covered payroll, and other financial information provided by ETF;
- Plan descriptions provided by ETF; and
- Discussions with ETF and staff at The Hartford.



Milliman is among the world's largest providers of actuarial, risk management, and technology solutions. Our consulting and advanced analytics capabilities encompass healthcare, property & casualty insurance, life insurance and financial services, and employee benefits. Founded in 1947, Milliman is an independent firm with offices in major cities around the globe.

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