



Wisconsin Retirement System

Dividends and Downside Investment Risk

December 2015

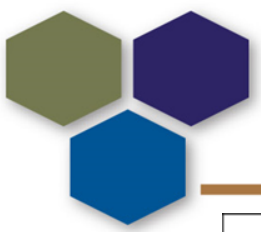
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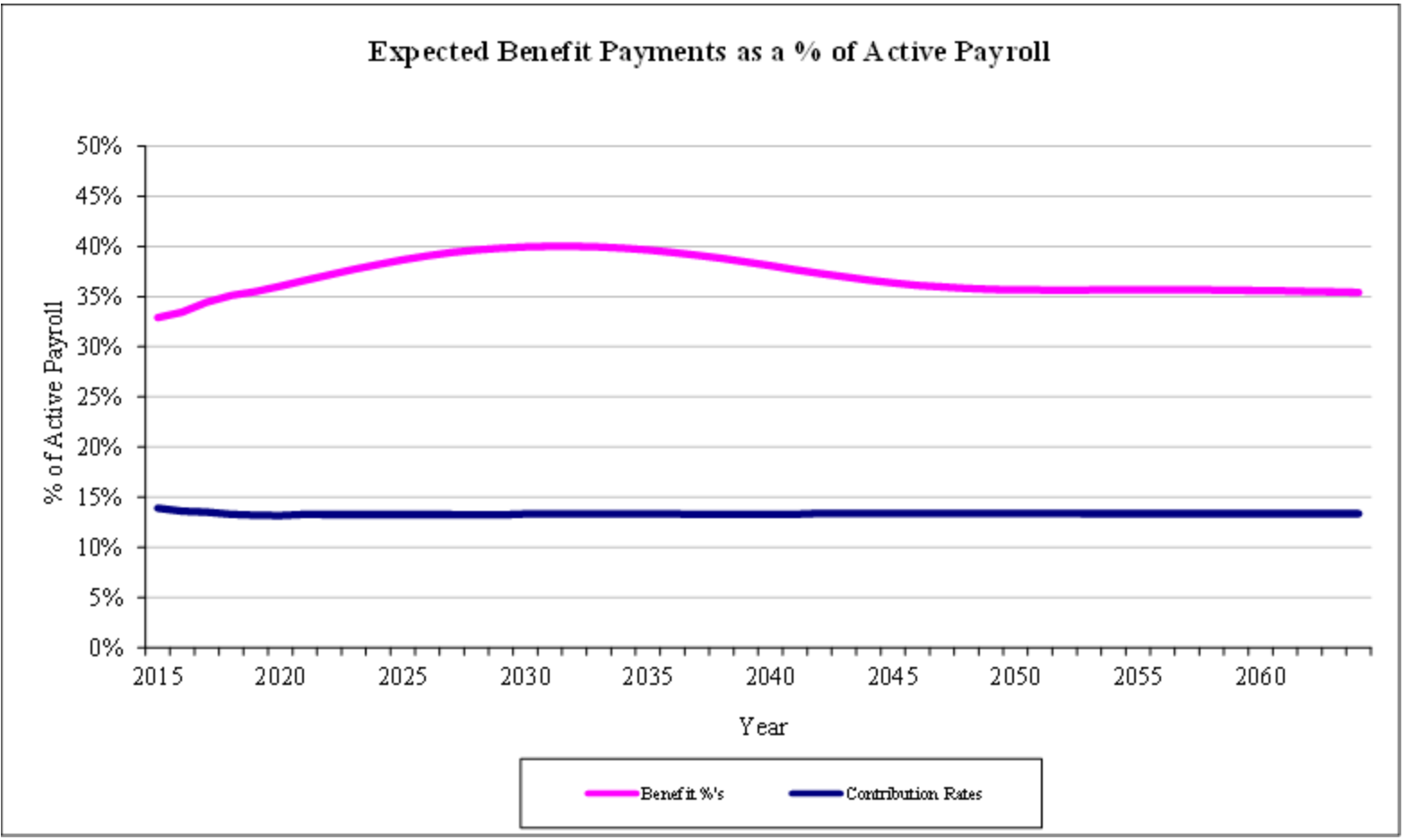


Study Objectives

- ◆ Review emerging demographic trends
- ◆ Perform stochastic projections
- ◆ Perform various deterministic projections
- ◆ Evaluate worst case scenarios
- ◆ Investigate probability of depleting the dividend reserve
- ◆ Investigate probable range of contribution rates



Projected Contributions and Benefits as a % of Active Payroll





Comments

- ◆ Liquidity needs (i.e., contributions less benefits) increase to over 4% of fund assets
- ◆ Benefit payout peaks at about 40% of payroll – more than 3 times the level of contribution income
- ◆ Benefits as % of payroll have increased more than expected primarily due to declines in active headcount and low wage inflation
- ◆ More than 2/3^{rds} of benefit payout will come from investment return



Stochastic Scenarios



Monte Carlo Simulations

- ◆ Based on 10,000 random trials
- ◆ Valuation Assumptions held constant
- ◆ Assumes seven sets of expected return/standard deviations

Scenario 1 - 5.0%/9.3%

Scenario 2 - 6.0%/11.9%

Scenario 3 - 7.0%/15.9%

Scenario 4 - 7.2%/16.8%

Scenario 5 - 8.0%/20.6%

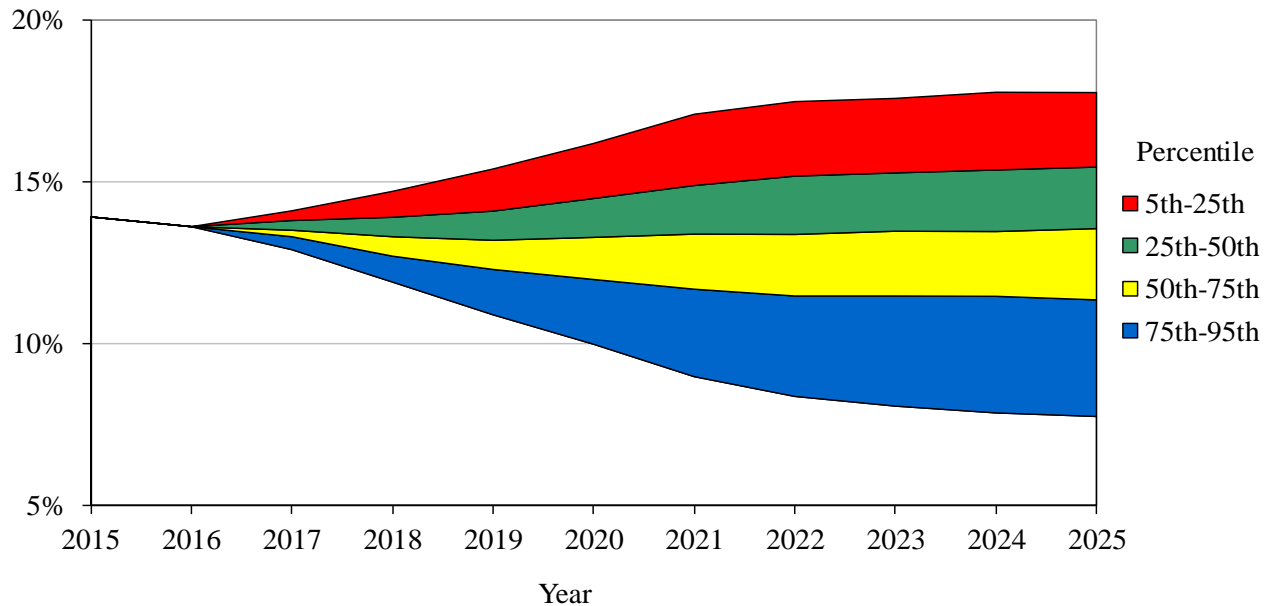
Scenario 6 - 9.0%/25.9%

Scenario 7 - 10.0%/32.3%



Contribution as a % of Payroll

Scenario 4 – 7.2%ER, 16.8%SD

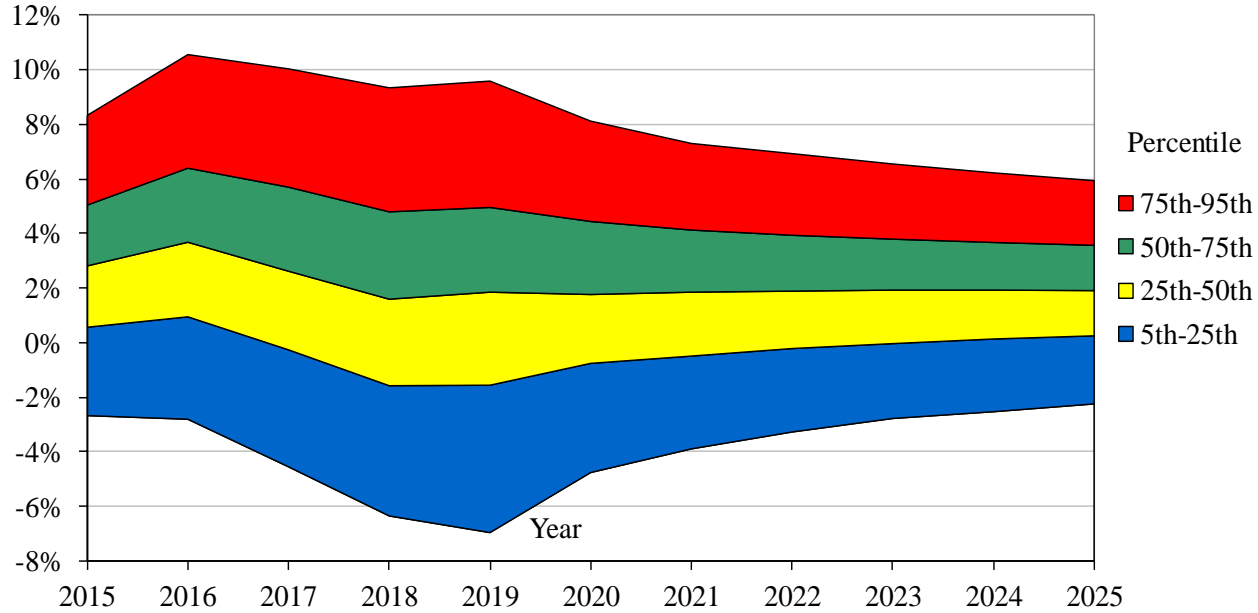


| | | | | | | | | | | | |
|------------------------|-------|-------|-------|-------|-------|-------|-------|-------|-------|-------|-------|
| 5th Percentile | 13.9% | 13.6% | 14.1% | 14.7% | 15.4% | 16.2% | 17.1% | 17.5% | 17.6% | 17.8% | 17.7% |
| 25th Percentile | 13.9% | 13.6% | 13.8% | 13.9% | 14.1% | 14.5% | 14.9% | 15.2% | 15.3% | 15.4% | 15.4% |
| Median | 13.9% | 13.6% | 13.5% | 13.3% | 13.2% | 13.3% | 13.4% | 13.4% | 13.5% | 13.5% | 13.5% |
| 75th Percentile | 13.9% | 13.6% | 13.3% | 12.7% | 12.3% | 12.0% | 11.7% | 11.5% | 11.5% | 11.5% | 11.3% |
| 95th Percentile | 13.9% | 13.6% | 12.9% | 11.9% | 10.9% | 10.0% | 9.0% | 8.4% | 8.1% | 7.9% | 7.7% |



Dividend Rates

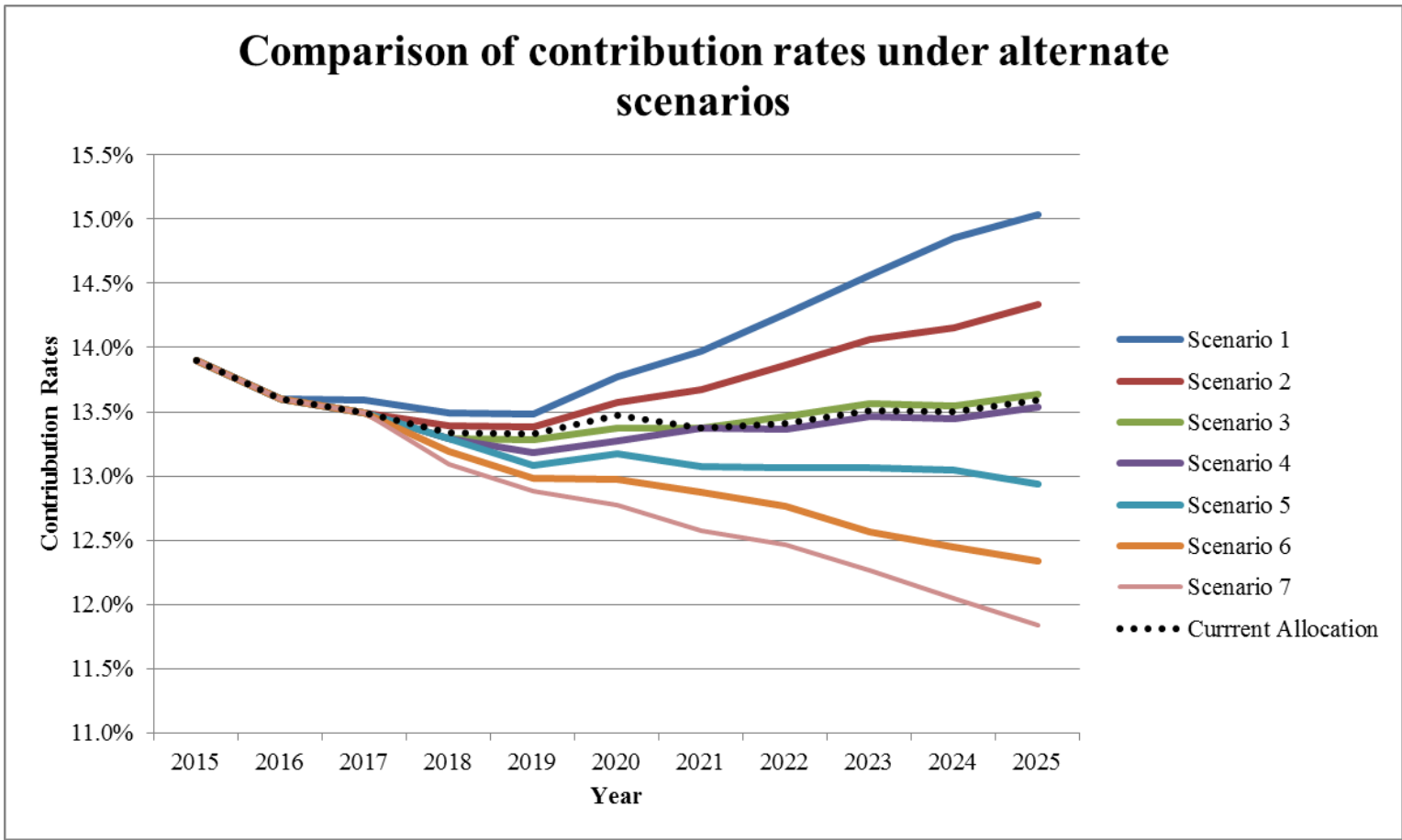
Scenario 4 – 7.2%ER, 16.8%SD



| | | | | | | | | | | | |
|------------------------|-------|-------|-------|-------|-------|-------|-------|-------|-------|-------|-------|
| 5th Percentile | -2.7% | -2.8% | -4.6% | -6.4% | -7.0% | -4.8% | -3.9% | -3.3% | -2.8% | -2.5% | -2.2% |
| 25th Percentile | 0.6% | 0.9% | -0.3% | -1.6% | -1.6% | -0.8% | -0.5% | -0.2% | 0.0% | 0.1% | 0.2% |
| Median | 2.8% | 3.7% | 2.6% | 1.6% | 1.8% | 1.8% | 1.8% | 1.9% | 1.9% | 1.9% | 1.9% |
| 75th Percentile | 5.0% | 6.4% | 5.7% | 4.8% | 5.0% | 4.4% | 4.1% | 3.9% | 3.8% | 3.7% | 3.6% |
| 95th Percentile | 8.3% | 10.6% | 10.0% | 9.3% | 9.6% | 8.1% | 7.3% | 6.9% | 6.5% | 6.2% | 5.9% |

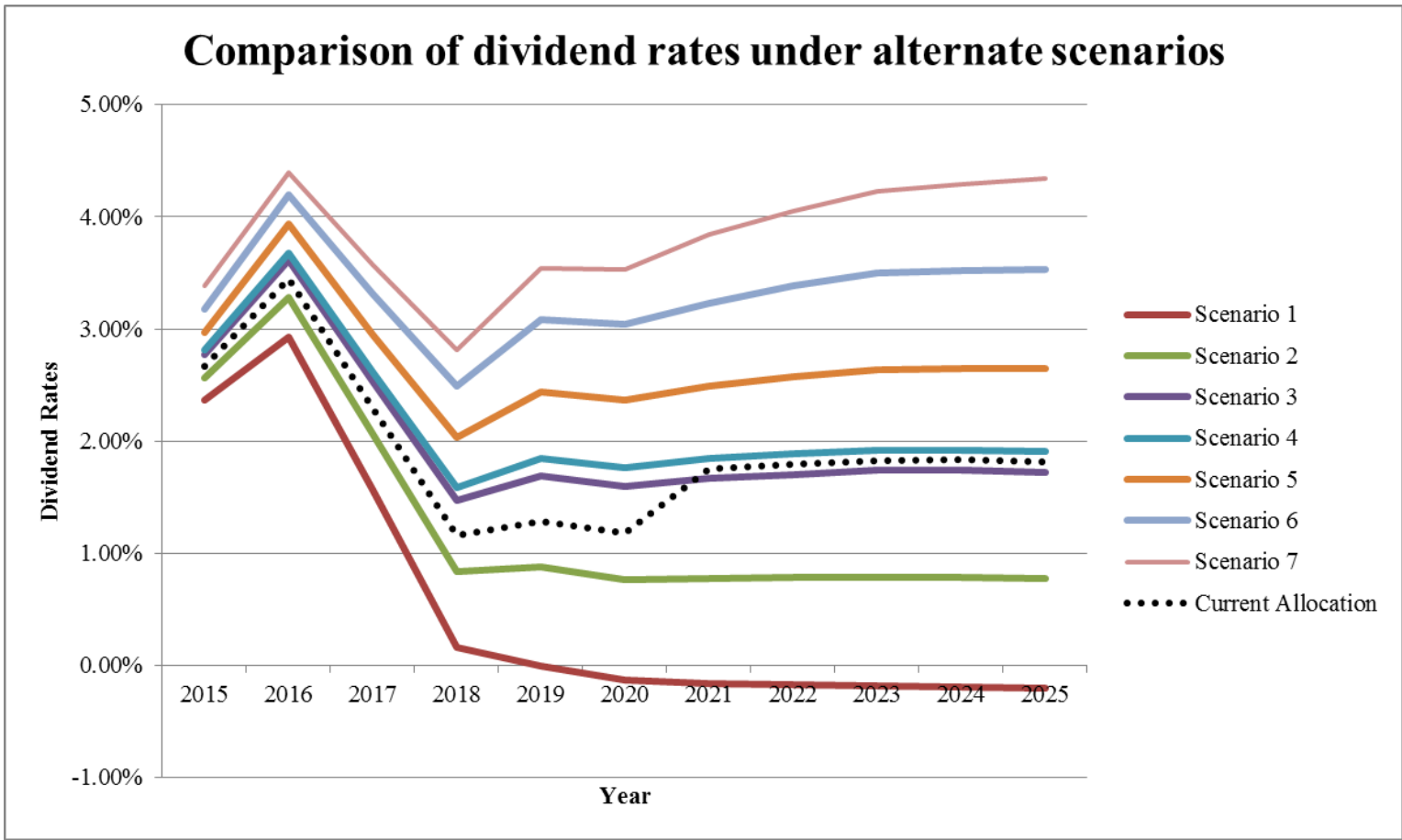


Contribution rate summary under alternate scenarios - median





Dividend rate summary under alternate scenarios - median





Comments on Monte Carlo Simulations

- ◆ Based on normal market fluctuations, there is a wide range of probable outcomes – even if the long-term average rate of return is exactly as assumed
- ◆ Market returns of last decade have been volatile
asset returns may not be normally distributed.
- ◆ Maturing plans such as WRS are increasingly exposed to the effects of market volatility.
- ◆ The unique benefit structure of WRS enables it to deal with volatility to an extent not feasible in most public sector retirement systems.



Dividend Discussion



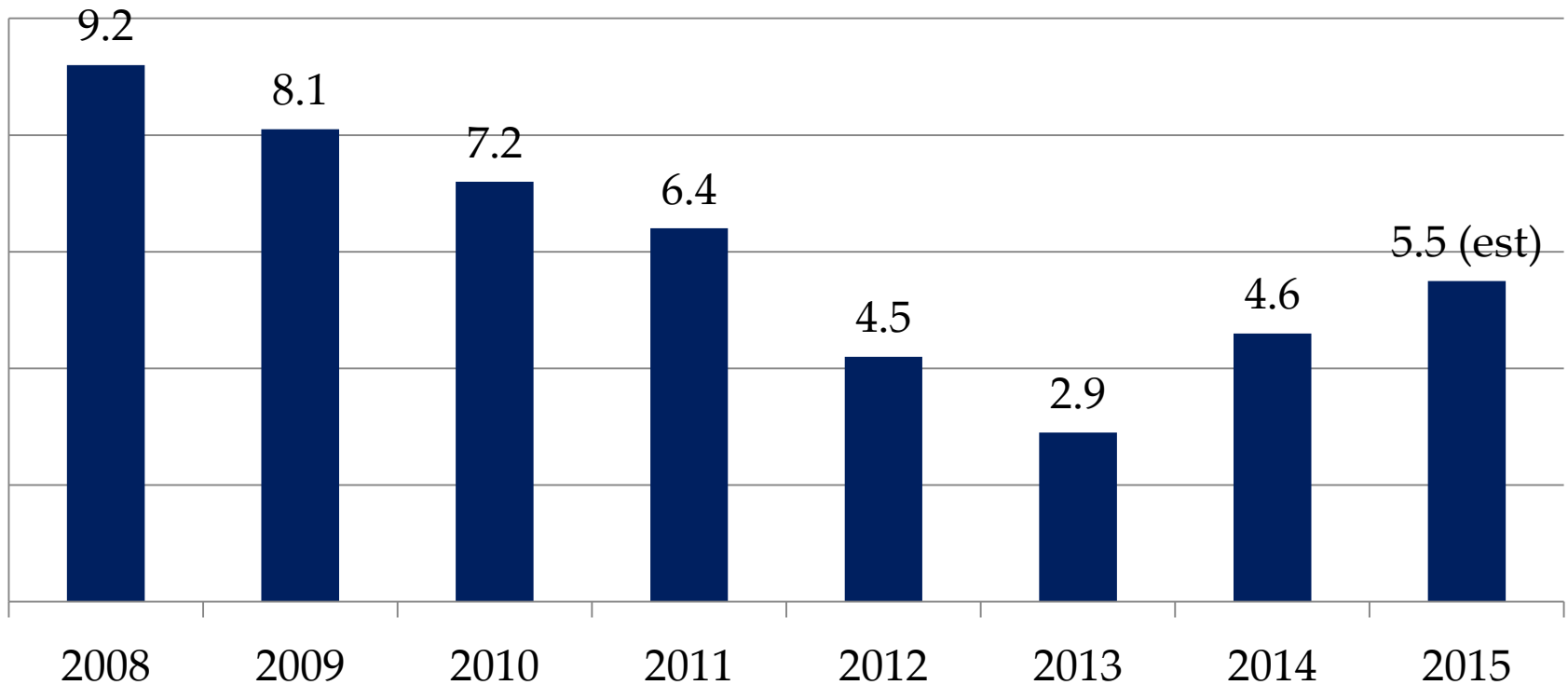
Dividend Discussion

- ◆ As of December 31, 2014, the total retiree liability was about \$47.1 billion.
- ◆ Of the \$47.1 billion, about \$4.6 billion (or 11%) is attributable to dividends with the remaining \$42.5 billion attributable to the current floor benefit.
- ◆ While retirees cannot fall below the floor benefit, it is possible the asset pool could fall below this level.
- ◆ Returns above 5% will help increase the 11% dividend pool and returns below 5% will erode it.
- ◆ Dividend erosion is not uniform – people who retired a long time ago lose a larger share of their current benefit than more recent retirees



Discussion of Dividend

Liability for Remaining Dividend (Billions)





Discussion of Dividend

Probability that Dividend will be Depleted by Year

| | Expected ROR | Standard Deviation | Year | | | | |
|---|-----------------|-----------------------|------|-------|-------|-------|-------|
| | | | 1 | 5 | 10 | 20 | 50 |
| 1 | 5.0% | 9.3% | 0.0% | 4.3% | 11.4% | 18.3% | 30.5% |
| 2 | 6.0% | 11.9% | 0.0% | 7.9% | 11.1% | 8.3% | 3.2% |
| 3 | 7.0% | 15.9% | 0.0% | 12.0% | 12.2% | 6.1% | 0.8% |
| 4 | 7.2% | 16.8% | 0.0% | 12.8% | 12.6% | 6.0% | 0.7% |
| 5 | 8.0% | 20.6% | 0.1% | 15.9% | 14.0% | 5.9% | 0.5% |
| 6 | 9.0% | 25.9% | 0.4% | 19.7% | 16.4% | 6.8% | 0.5% |
| 7 | 10.0% | 32.3% | 1.4% | 23.2% | 19.7% | 8.7% | 0.8% |



Discussion of Dividend

Probability of Negative Dividend by Year

| | Expected ROR | Standard Deviation | Year | | | | |
|---|-----------------|-----------------------|-------|-------|-------|-------|-------|
| | | | 1 | 5 | 10 | 20 | 50 |
| 1 | 5.0% | 9.3% | 7.9% | 50.2% | 56.0% | 54.9% | 54.4% |
| 2 | 6.0% | 11.9% | 13.8% | 40.6% | 34.0% | 30.1% | 30.1% |
| 3 | 7.0% | 15.9% | 18.9% | 36.6% | 24.6% | 19.8% | 20.5% |
| 4 | 7.2% | 16.8% | 19.8% | 36.1% | 23.4% | 18.9% | 19.5% |
| 5 | 8.0% | 20.6% | 23.5% | 35.2% | 20.9% | 16.1% | 16.8% |
| 6 | 9.0% | 25.9% | 26.7% | 35.4% | 19.5% | 14.8% | 15.5% |
| 7 | 10.0% | 32.3% | 29.6% | 36.6% | 20.0% | 15.0% | 16.0% |



Discussion of Dividend

Worst Case Scenario of Cumulative Dividend Percent (% of Floor Benefit that is funded)

| | Expected ROR | Standard Deviation | Year | | | | |
|---|-----------------|-----------------------|------|-----|-----|-----|------|
| | | | 1 | 5 | 10 | 20 | 50 |
| 1 | 5.0% | 9.3% | 109% | 93% | 85% | 80% | 68% |
| 2 | 6.0% | 11.9% | 109% | 86% | 79% | 81% | 86% |
| 3 | 7.0% | 15.9% | 107% | 77% | 72% | 78% | 105% |
| 4 | 7.2% | 16.8% | 106% | 75% | 70% | 77% | 108% |
| 5 | 8.0% | 20.6% | 105% | 66% | 61% | 72% | 118% |
| 6 | 9.0% | 25.9% | 102% | 54% | 49% | 62% | 124% |
| 7 | 10.0% | 32.3% | 99% | 40% | 34% | 46% | 115% |

Worst Case Scenario based on 1st Percentile (i.e. 1% probability)



Dividend Observations

- ◆ The low risk scenarios are actually risky in the sense that, for example, 5% expected return has much higher chance of dividend depletion in later years than higher risk scenarios
- ◆ Must balance short and long term volatility
- ◆ Consider probability of dividend depletion
- ◆ Consider level of worst case scenario that is acceptable



Combination of all Scenarios

| | 2025 Results | | | | | | | | | Worst Case Retiree FS |
|---|--------------|--------|-------------------|--------------------|--------|-------|----------------|--------|-------|--------------------------|
| | ROR | StdDev | Leverage Ratio | Contribution Rates | | | Dividend Rates | | | |
| | | | | Better | Median | Worse | Better | Median | Worse | |
| 1 | 5.0% | 9.3% | 1.00 | 12.6% | 15.0% | 17.1% | 1.8% | -0.2% | -2.3% | 68% in year 50 |
| 2 | 6.0% | 11.9% | 1.03 | 10.6% | 14.3% | 17.3% | 3.6% | 0.8% | -2.2% | 79% in year 10 |
| 3 | 7.0% | 15.9% | 1.38 | 8.3% | 13.6% | 17.6% | 5.5% | 1.7% | -2.2% | 72% in year 10 |
| 4 | 7.2% | 16.8% | 1.46 | 7.7% | 13.5% | 17.7% | 5.9% | 1.9% | -2.2% | 70% in year 10 |
| 5 | 8.0% | 20.6% | 1.78 | 5.5% | 12.9% | 18.2% | 7.6% | 2.6% | -2.5% | 61% in year 10 |
| 6 | 9.0% | 25.9% | 2.25 | 2.1% | 12.3% | 19.0% | 9.8% | 3.5% | -2.9% | 49% in year 10 |
| 7 | 10.0% | 32.3% | 2.80 | 0.0% | 11.8% | 20.8% | 12.2% | 4.3% | -3.7% | 34% in year 10 |

At least with respect to the 2025 outcome, there is a much narrower range on the worse results than on the better results, indicating a potential justification for risk above the minimum illustrated. After scenario 4, the worse results degrade at a high rate. Also the worst case scenario for the retiree dividend pool fall below 70% for scenarios 1, 5, 6 and 7. So do 2, 3, and 4 comprise a “Goldilocks Zone?”



2013 Observations

- ◆ WRS is still a maturing system
- ◆ Dividend base for retirees has declined rapidly and is very close to being depleted
- ◆ 2013 and 2014 are pivotal years to rebuild the dividend base to a broader cohort of retirees
- ◆ Few systems can withstand another '2008' market year in the near future without large increases in contributions
- ◆ Continue to investigate strategies to reduce downside risk – may involve a statutory change



2015 Observations

- ◆ 2013 and 2014 results helped rebuild the dividend base somewhat
- ◆ 2015 investment results might reduce some of that cushion depending on measured return at December 31
- ◆ High expected return/volatility scenarios appear to result in nearer term dividend risk
- ◆ Low expected return/volatility scenarios appear to result in longer term dividend risk
- ◆ Target 'Goldilocks zone' that provides for positive return with appropriate downside protection



Disclaimers

- ◆ This presentation shall not be construed to provide tax advice, legal advice or investment advice.
- ◆ Readers are cautioned to examine original source materials and to consult with subject matter experts before making decisions related to the subject matter of this presentation.
- ◆ This presentation expresses the views of the authors and does not necessarily express the views of Gabriel, Roeder, Smith & Company.



Appendix



Dividend Reserve Depletion – What to Do?

| Approach | Theory | Impact on Dividends | Who Bears Cost? |
|--------------------------------|---|---|----------------------------|
| Do Nothing | “Short Term” deficit will be made up by future Investment Return > 5% | No dividends paid until the “deficit” has been filled | Current and near retirees |
| Let Depletion Flow Through EAR | Fully fund retiree reserve with special reserve transfer, paid over EAR financing period | Dividends may resume very quickly | Participants and employers |
| Special Amortization | Amortize deficit over 5 years, charge interest at 5% credit (retiree reserve earnings) > 5% | No dividends paid until the “deficit” has been filled | Participants and employers |



Unfunded Dividend Analysis



Do Nothing

- ◆ This course of action assumes that the deficit is a short-term phenomenon that will be made up by investment gains above 5% in the future.
- ◆ No dividends would be paid until the “deficit” has been filled.
- ◆ This method applies the full cost of the loss to present and near-term future retirees.
- ◆ Of course, the conditions that produced the deficit probably affected employer and participant contributions anyway.



Let It Flow Through the EAR

- ◆ This method fully funds the retiree reserve with a special reserve transfer.
- ◆ The deficit is thereby transferred to the active reserves and is financed over the EAR financing period.
- ◆ The method transfers almost the entire cost of the deficit to participants and employers.
- ◆ Dividends might resume very rapidly in such a circumstance, perhaps even the next year.



Special Amortization

- ◆ Set up a 5-year amortization of the deficit.
- ◆ Will affect both participant and employer rates.
- ◆ Charge the deficit with 5% interest.
- ◆ Credit the deficit with employer and participant amortization contributions and earnings on the retiree reserve above 5%.
- ◆ No dividends paid until deficit is paid off.
- ◆ This method shifts a portion, but not all of the cost back to employers and active participants.



Deficit Analysis

- ◆ Suppose the retiree core fund initially has \$40 billion in assets and liabilities and
- ◆ The entire dividend reserve has previously been used up and
- ◆ At the end of the year the fund has \$36 billion in assets and \$40 billion in liabilities and
- ◆ Going forward all assets earn 7.2%
- ◆ How long will it take the assets to catch back up to the liabilities?



Deficit Analysis

- ◆ In this case, the fund would have \$36 billion in assets earnings 7.2% each year, 2.2% more than required interest.
- ◆ So, an annual payment of $2.2\% \times \$36$ billion, which is \$720 Million, could be applied to the \$4 billion deficit.
- ◆ Of course, the deficit is also a debt bearing interest at 5%.
- ◆ The payoff schedule looks like this.



Deficit Payoff Schedule

| Year | Beginning Balance | Interest (5%) | Payment | Ending Balance |
|-------------|--------------------------|----------------------|----------------|-----------------------|
| 1 | \$ 4,000 | \$ 200 | \$ 792 | \$ 3,408 |
| 2 | 3,408 | 170 | 792 | 2,786 |
| 3 | 2,786 | 139 | 792 | 2,134 |
| 4 | 2,134 | 107 | 792 | 1,448 |
| 5 | 1,448 | 72 | 792 | 729 |
| 6 | 729 | 36 | 792 | (27) |

In this example, the deficit would be extinguished during the sixth year



Discussion

- ◆ The payoff schedule is perhaps oversimplified.
- ◆ It assumes that reserve transfers and regular interest on the existing reserve assets covers benefit payments from the reserve.
- ◆ But for deficits on the order of 10%, it might not be too far off.



More Discussion

- ◆ If there were a 25% deficit, a similar calculation would suggest potential payoff in 30 years.
- ◆ That might be true, but the assumptions become questionable over such a time horizon.
- ◆ More sophisticated modeling would be required to provide a reliable answer.