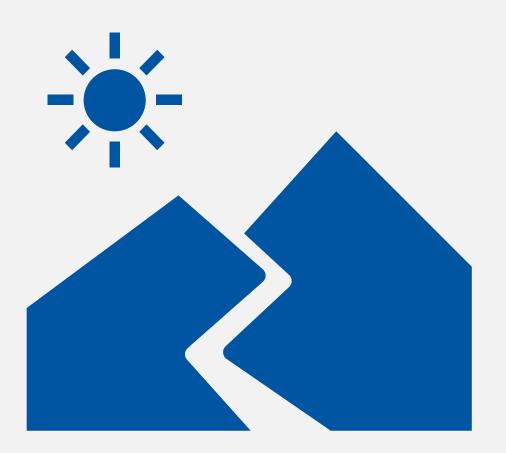
# Structure of the Governing Boards

Office of Policy, Privacy and Compliance Laura Patterson, Policy Analyst



# **Road Map**

- WRS History
- Board Powers
- Board Composition
- Peer Systems
- Final Observations





# History

- Origins of Wisconsin's Public Pension System
- Merger of Wisconsin's Public Pension Funds
  - WR & TR Boards as 'Councils' to ETF Board
  - WR & TR Boards Created due to Political Negotiations
- Uniform Benefits Today





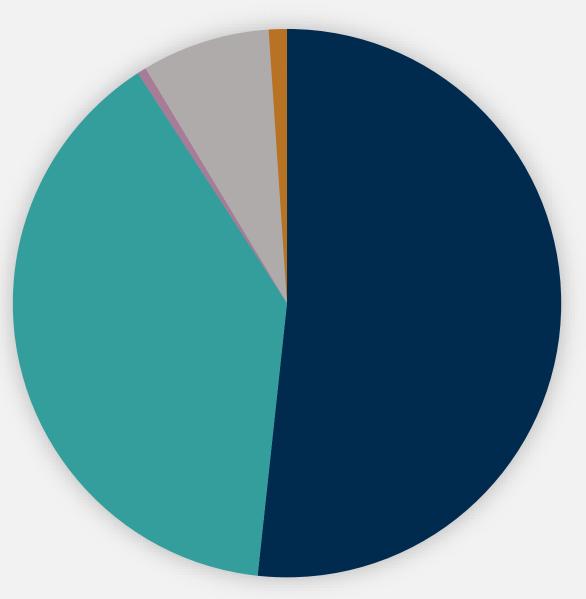
## **WRS Membership**

■ General: 52%

Teachers: 39%

Executives & Elected Officials: >1%

- Protective Occupations with Social Security: 8%
- Protective Occupants without Social Security: 1%





# **Board Powers**



# **Employee Trust Funds Board**

#### **Powers Exclusive to the ETF Board**

- Appointing the ETF Secretary
- Approving actuarial tables
- Contracting with actuarial, legal, medical and other independent contractors
- Determining whether to contract with insurance plans for death and disability benefits through the Group Insurance Board
- Delegating powers as desirable or necessary

#### Common Powers with the WR & TR Boards

- Approving administrative rules
- Authorizing benefit payments
- Hearing appeals of ETF determinations
  - ETF Board hears all appeals except disability determinations, which are heard by the WR & TR Boards



### **Wisconsin Retirement Board**

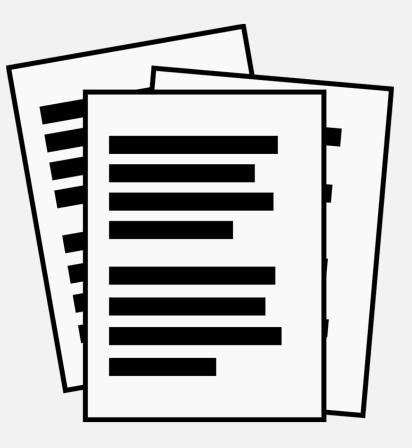
- Appoints 4 members to the ETF Board
- Appoints 1 member to SWIB
  - Historically the ETF Secretary
- Studies and recommends alternate administrative polices and rules
- Approves administrative rules relating to non-teachers
- Oversees disability annuities of nonteachers
- May amend any rule, created prior to 1982, to make it no longer applicable to non-teachers





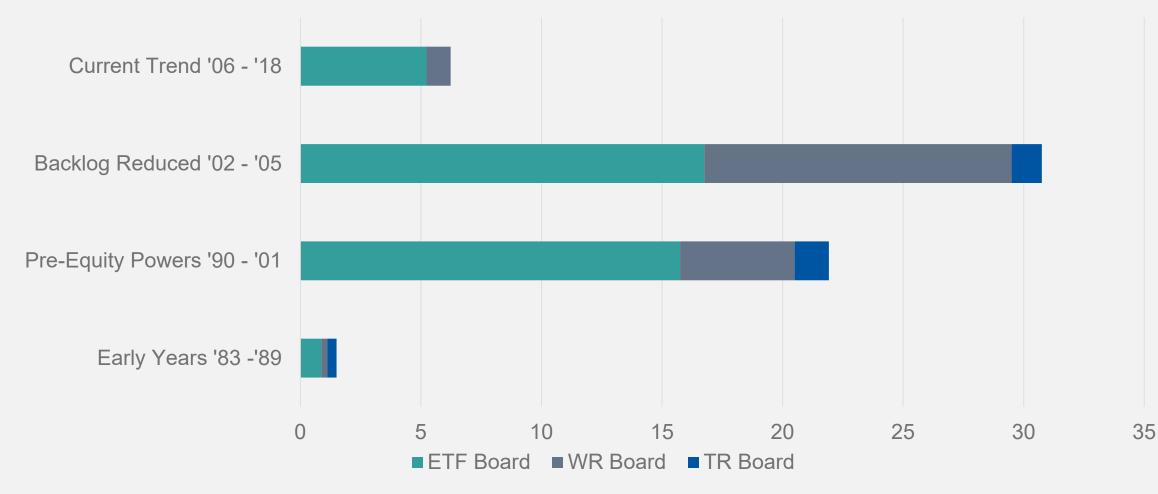
### **Teachers Retirement Board**

- Appoints 4 members to the ETF Board
- Appoints 1 teacher participant to SWIB
- Studies and recommends alternate administrative polices and rules
- Approves administrative rules relating to teachers
- Oversees disability annuities of teachers
- May amend any rule, created prior to 1982, to make it no longer applicable to teachers





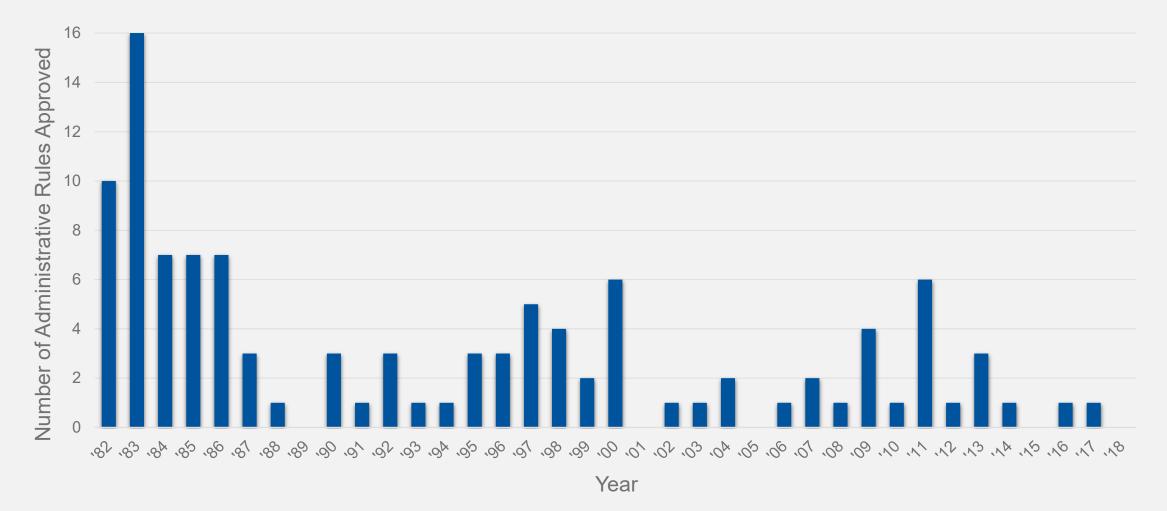
#### **Average Number of Appeals Heard** Each Year\*



ETF, WR & TR Board Structure – September 19, 2019

\*The data in this chart was calculated using historical board meeting minutes. Some of the data in this chart may slightly differ from the actual number of administrative rules approved due to the availability of data. Retf

# Administrative Rules Approved by the ETF, WR & TR Boards\*



ETF, WR & TR Board Structure – September 19, 2019

\*The data in this chart was calculated using historical board meeting minutes. Some of the data in this chart may slightly differ from the actual number of administrative rules approved due to the availability of data.



## Comments

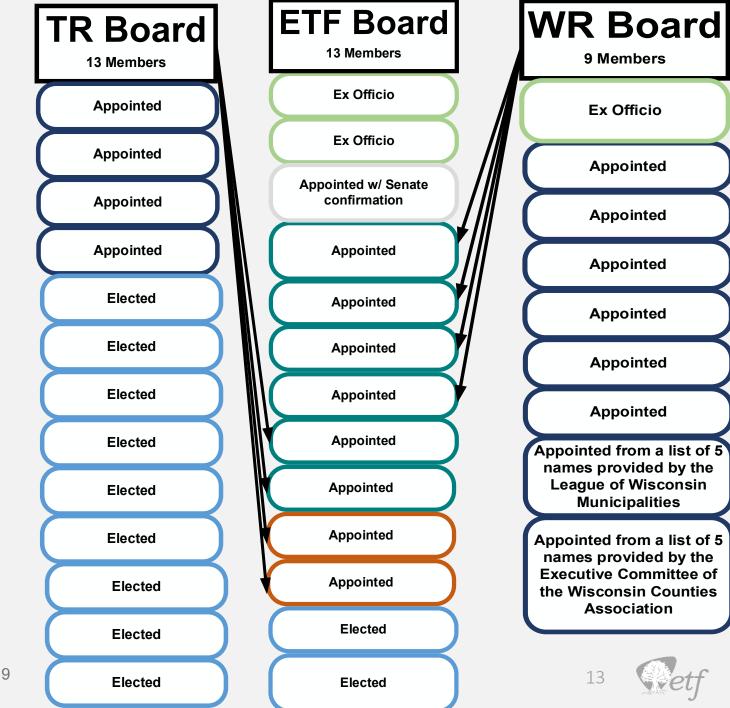
- The WR & TR Boards perform nearly identical duties for their respective constituents
- Appeals have declined significantly in recent years
  - The ETF Board hears an average of 6 appeals per year
  - The WR Board hears an average of 1-2 appeals per year
  - The TR Board has heard 1 appeal since 2004
- Administrative rules usually end up being approved by all boards
  - The WRS boards hear an average of less than 2 administrative rules per year



# **Board Composition**



## **WRS Boards**



# Peer Systems – Board Structure



#### **Board Structure** Types of Governance Models

A single fiduciary board responsible for both investment and administration oversight

- 74% of Funds
- Texas Teachers
- Ohio's Teachers and Public Employee Funds
- Florida
- California CalPERS, CalSTRS

Separate investment and administrative fiduciary boards

A Sole

Fiduciary

- 17% of Funds
- Wisconsin
- South Dakota
- Washington
- New Jersey
- Massachusetts

#### • 9% of Funds

- New York Common
- North Carolina
- Connecticut
- Michigan



# Peer Systems – Board Size



# **Board Size & Number of Boards**

ETF **Board** (13)**WR Board TR Board** (9) (13)

Typical Public Pension Board Size (9)



ETF, WR & TR Board Structure – September 19, 2019 Source: National Association of State Retirement Administrators

# **WRS' Board Structure is Unique**

- WRS' Board membership is uncommonly large
  - The ETF, WR & TR Boards have a larger combined board membership than any other public pension plan
  - The ETF, WR & TR Boards all have governance powers established by statute
- Most governance experts recommend a board size of 6-10 members
- Consolidation has been previously discussed due to the combined size of the ETF, WR & TR Boards



# **Final Observations**

- Reduced Workloads for WR & TR Board
  - Primary functions are to appoint members to ETF Board and SWIB
  - The number of appeals and administrative rules heard has been reduced in recent years
- Multiple Retirement Boards Not Original Intention
  - The WR & TR Boards were created due to political negotiations during 'Merger' nearly 40 years ago
  - Today, nearly all WRS members have uniform benefits and administration of benefits is the same for all members
  - The WR & TR Boards duplicate the functions of the ETF Board
  - Board consolidation has previously been proposed





# Questions?

# Thank you









